FOCUS *on Health Reform*

THE HENRY J. KAISER FAMILY FOUNDATION

SUMMARY OF KEY MEDICARE PROVISIONS IN HOUSE AND SENATE HEALTH REFORM BILLS[1]

	HOUSE OF REPRESENTATIVES (H.R. 3962) Affordable Health Care for America Act, as passed on 11/07/2009	SENATE (H.R. 3590) Patient Protection and Affordable Care Act, incorporating the Manager's Amendment as introduced 12/19/2009
Prevention benefits	Eliminates coinsurance and deductibles for prevention benefits and covers all recommended vaccines [+$4.2b].	Eliminates coinsurance and deductibles for prevention benefits that are rated A or B by the U.S. Preventive Services Task Force (USPSTF), adds annual comprehensive wellness visit and personalized prevention plan, not subject to coinsurance or deductibles, and authorizes the Secretary of HHS to modify coverage of Medicare-covered preventive services to conform with USPSTF recommendations [+$3.8b].
Assistance for low income Medicare beneficiaries	Raises the asset test for the Part D low-income subsidy program beginning in 2012; postpones raising the asset test for the Medicare Savings Program (MSP) from 2010 to 2012 [+$11.8b]. Provides some cost sharing assistance for Medicare beneficiaries under age 65 with income <150% of poverty and limited assets [+$5.3b]. Extends the QI program and lifts the funding cap through 2012 [+$1.5b].	Increases outreach and enrollment assistance to beneficiaries eligible for the Part D low-income subsidy program.
Premiums for higher income beneficiaries	No similar provision.	Freezes the threshold for income-related Medicare Part B premiums through 2019 [-$25.0b]. Reduces the Medicare Part D premium subsidy for Medicare beneficiaries with incomes above $85,000/individual and $170,000/couples, effective January 1, 2011, similar to Part B [-$10.7b].
Medicare Advantage	Phases down Medicare Advantage payments to 100% of traditional fee-for-service Medicare costs by 2013 and provides bonuses for high-quality plans [-$154.3b]. Requires the Secretary of HHS to adjust risk scores for differences in coding patterns, relative to traditional Medicare, beginning in 2011 [-$15.5b]. Prohibits plans from imposing cost-sharing requirements higher than traditional Medicare [$0b].	Restructures payments to Medicare Advantage plans, based on the average plan bid in each area, phased in over four years, with bonus payments for quality/improved-quality plans; grandfathers extra benefits in Medicare Advantage plans in areas where plan bids are at or below 75% of traditional Medicare [-$118.1b]. Requires the Secretary of HHS to adjust risk scores for differences in coding patterns, relative to traditional Medicare, 2011-2013, and allows the Secretary to adjust risk scores beyond 2013 [-$1.9b]. Prohibits plans from imposing cost-sharing requirements higher than traditional Medicare for specified services.
Prescription drugs (Part D)	Reduces coverage gap by $500 in 2010 and eliminates the gap by 2019; provides a 50% discount on brand-name drugs in the coverage gap; applies Medicaid rebates for dual eligibles and other Part D low-income subsidy recipients [-$42.3b]. Requires the Secretary of HHS to negotiate Part D drug prices with manufacturers [$0b]. Eliminates the tax deduction for employers who receive Medicare Part D retiree drug subsidy payments, effective 2013 [+$2.2b in new revenue].	Reduces coverage gap by $500 in 2010 only but does not eliminate gap by 2019; provides a 50% discount on brand-name drugs in the coverage gap (higher income beneficiaries (above $85,000/individuals and $170,000/couples) ineligible for discount) [+$19.5b]. Eliminates the tax deduction for employers who receive Medicare Part D retiree drug subsidy payments, effective 2011 [+$5.4b in new revenue]. Requires Part D plans to offer medication therapy management services to certain beneficiaries [+$0b].
Physician payments	Addresses payments to physicians in separate legislation (H.R. 3961). Provides a 5% bonus for primary care practitioners and an additional 5% bonus for those practicing in underserved areas [+$4.7b].	Addresses payments to physicians in separate legislation (H.R. 3326). Provides a 10% bonus for some primary care physicians and a 10% bonus for general surgeons practicing in underserved areas [+$3.5b].
Provider payment reforms	Freezes market basket for parts of fiscal year 2010 for certain providers; reduces annual payment updates for inpatient hospital, home health, skilled nursing facility and other providers; incorporates adjustments to reflect expected productivity gains [-$228.0b]. Increases payments for rural health care providers and facilities [+$2.1b]. Reduces Medicare Disproportionate Share Hospital (DSH) payments based on reduction in uninsured and amount of uncompensated care provided, beginning in 2017 [-$10.3b].	Revises annual updates for inpatient hospital, long-term care hospitals, home health, skilled nursing facility, home health providers, and other providers, and incorporates adjustments to reflect productivity gains [-$186.4b]. Increases payments for rural health care providers and facilities, including extra protections for frontier states [+$2.5b]. Reduces Medicare DSH payments by 75% and subsequently increases payments based on the percent of the population uninsured and the amount of uncompensated care provided, beginning in 2015 [-$24.4b]. Tests pay-for-performance programs for certain providers [+$0b].

[1]Cost estimates are from Congressional Budget Office (CBO) and Joint Committee on Taxation (JCT): H.R. 3962: www.cbo.gov/doc.cfm?index=10741 and www.jct.gov/publications.html?func=startdown&id=3633; H.R. 3590: www.cbo.gov/doc.cfm?index=10868 and www.jct.gov/publications.html?func=startdown&id=3641.

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Independent Payment Advisory Board	No similar provision.	Establishes new Independent Payment Advisory Board and requires the Board to submit a proposal with recommendations for reducing Medicare spending, while maintaining quality and access, if Medicare per capita growth rates exceed targets, beginning in January 2014. Requires the Board to submit an advisory report for years it does not submit a proposal. Requires proposals to be automatically implemented unless Congress enacts alternative proposals that achieve same level of savings, or the Secretary had implemented recommendations in the prior year. Prohibits the Board from recommending changes that would ration care or modify benefits, eligibility, premiums, or taxes. Exempts certain providers from recommendations prior to 2019. Requires the Board to submit biennial recommendations on slowing the growth in national health expenditures, beginning 2015. Requires the Board to submit an annual report on system-wide health care costs, access, utilization, and quality of care, beginning July 1, 2014 [-$28.2b].
Institute of Medicine (IOM) studies	Funds an IOM study on geographic adjustment factors in Medicare and requires the IOM to make recommendations. Requires the Secretary of HHS to issue regulations to revise the geographic adjustment factors based on IOM recommendations. Also requires IOM to study geographic variation in health care spending and recommend changes to Medicare payments that promote high-value care. Secretary would issue regulations to implement Medicare payment changes [-$14.3b].	No similar provisions.
CMS Center for Medicare and Medicaid Innovation	Establishes new CMS Center for Medicare and Medicaid Innovation to test payment and service delivery models to improve quality/ efficiency and reduce costs, with dedicated funds to permit coverage of additional benefits; permits successful models to be expanded [-$1.7b].	Establishes new CMS Center for Medicare and Medicaid Innovation to test payment and service delivery models, focusing on models expected to reduce costs while preserving or enhancing quality of care; permits models that reduce spending and improve patient care to be expanded. Secretary may limit testing of models to certain geographic areas [-$1.3b].
Other health system reforms	Reduces payments to hospitals and post-acute care providers with high rates of preventable readmissions [-$9.3b]. Establishes bundled payments for post-acute care [$0b]. Establishes Medicare accountable care organizations [-$2.6b] and pilot programs for medical homes [+$1.8b].	Reduces payments to hospitals with excess preventable readmissions [-$7.1b] and hospital-acquired infections [-$1.5b]. Establishes pilot programs for bundling payments for post-acute care [$0b]. Develops value-based purchasing for hospitals, ambulatory surgical centers, skilled nursing facilities, and home health agencies [$0b]. Allows Accountable Care Organizations to share savings, with limited financial risk, achieved for Medicare [$-4.9b]. Creates community based collaborative care networks [+$0b].
Part A Hospital Insurance payroll tax	No similar provision.	Increases the Medicare Part A (Hospital Insurance) payroll tax in 2013 by 0.9% (from 1.45% to 2.35%) on earnings over $200,000/individual, $250,000/couple; funds deposited into the Medicare Part A Trust Fund [+$53.8b in new revenue].
Expanded Medicare eligibility	No similar provision.	Deems qualifying individuals exposed to asbestos in Montana mines entitled to Medicare Part A benefits, and eligible to enroll in Part B. The Secretary may develop a pilot program to deliver comprehensive, coordinated, and cost-effective care to this population [+$0.3b].
Net Medicare savings	**$475 Billion**	**$390 Billion**

For a detailed description of these and other Medicare provisions, see www.kff.org/healthreform/7948.cfm.

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